

Soldiers assigned to 1st Brigade Combat Team, 10th Mountain Division engage opposing forces on 4 November 2019 during Joint Readiness Training Center rotation 20-01 at Fort Polk, LA.

Photos courtesy of Joint Readiness Training Center Operations Group



Fighting for Time at JRTC

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Most Combat Training Center (CTC) struggles tie back to “time” and “stuff.” The military decision-making process (MDMP) typically takes too much time, and the brigade combat team (BCT) has more enablers than it can effectively leverage. Three methods to buy back time during MDMP are: “fighting products,” good commander’s guidance, and efficient wargaming. To effectively manage span of control, commanders must empower field grades, operationalize the headquarters and headquarters company (HHC) commander, and leverage specialty platoon leaders (PLs) and enabler leadership.

Over the span of nine months, the 2nd Battalion, 22nd Infantry Regiment, 1st BCT, 10th Mountain Division, had the opportunity to execute two Joint Readiness Training Center (JRTC) deployments. In October 2019, the “Triple Deuce” deployed to defeat the Arianan aggressors after just freeing Atropia in February of the same year. Although we performed admirably during JRTC rotation 20-01, Geronimo gave us a fight around every corner and challenged us each battle period. Our battalion’s performance improved dramatically since our last experience during JRTC 19-04, and this article will share what we changed.

CTCs’ Operations Groups and observer-controller-trainers (OCTs) consolidate and distribute trend slides to highlight the challenges faced by brigades and battalions during their rotations. Common examples include failing to conduct effective reconnaissance, not following the one-third/two-thirds rule, and failing to conduct rehearsals — all basic concepts that seem easy to conduct in theory. Yet, despite being heavily publicized across the force, these trends tend to remain constant rotation after rotation and with little variance across multiple years of data and dozens of separate BCTs. The authors have a combined total of 17 CTC rotations and can unequivocally state that the trends slide portrayed in preparation for our October 2019 deployment varied little from previous rotations.

If almost every BCT is experiencing the same glaring issues rotation after rotation, this can only mean one of two things. Either:

- (a) We are identifying problems but are failing repeatedly as an Army to fix them, or
- (b) We are merely identifying symptoms of the problem and not the core issues.

We believe the latter is correct; the trends CTCs observe

every month are symptoms of a deeper problem. Instead of identifying and rectifying the root cause of the problem, battalions and BCTs are playing “whack-a-mole” on fighting symptoms.

The CTCs have done a superb job identifying these symptoms; however, the question we must now ask is: What are the root causes of these poor performances? To do this, we must look at the constants that every BCT/battalion shares every rotation. We believe the two constants are the MDMP framework and the overwhelming number of enablers given to both a BCT and a battalion. Plainly speaking, almost all of the symptoms reported by the CTC tie back to “time” and “stuff” — full MDMP typically takes too much time, and the BCT simply has gained too many additional assets for the fight.

Consequently, when commanders and their staffs try to execute a complicated, time-intensive process while managing too many things in a time-constrained environment, there tends to be imbalance in the growth of the importance of stuff that should not matter relative to the stuff that should. This growth typically manifests itself in getting overwhelmed by random enablers and on producing the data, products, and presentations tied to MDMP rather than focusing on the “so what” (deductions) that actually help the commander make a decision. While well intentioned, the staff tends to focus on the wrong things thereby handicapping the commander’s decision making. This is when things such as effective reconnaissance, the one-third/two-thirds rule, and rehearsals are sacrificed in the name of products.

Time (Never Enough)

A complicated issue is one in which the components can be separated and dealt with in a systematic and logical way that relies on a set of static rules. It may be hard to see at first, but there’s a fixed order that is merely complicated and allows you to deal with it. Once you figure out how to do these things, you can keep doing them at will.¹ An automobile assembly line is a good example.

A complex issue is one in which you cannot get a firm

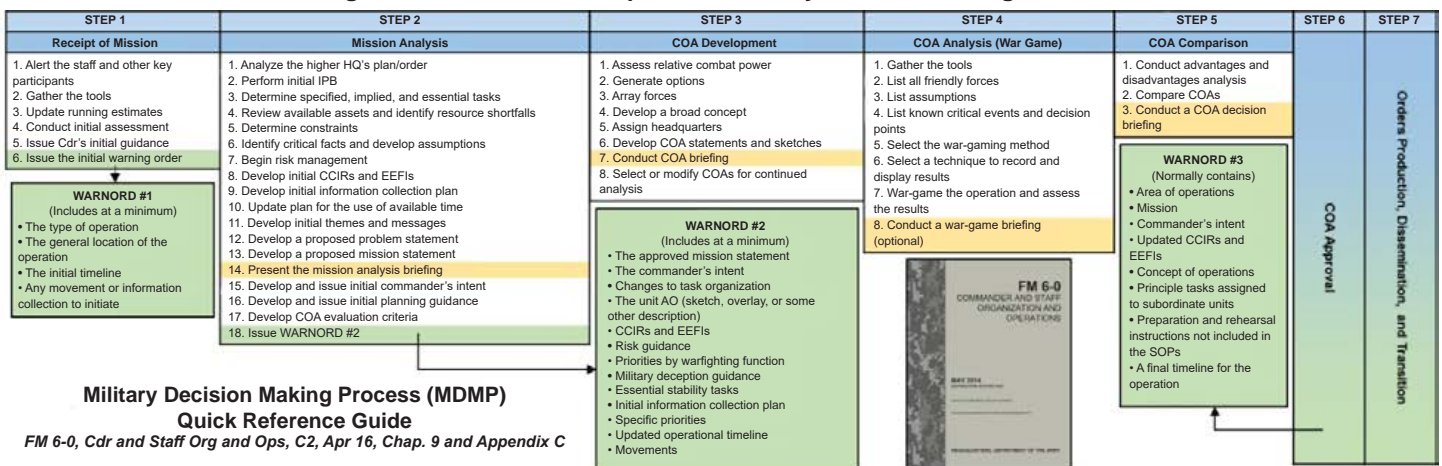
handle on the parts and there are no rules, algorithms, or natural laws. Things that are complex have no such degree of order, control, or predictability.² A complex thing is much more challenging — and different — than the complicated one.

That being said, MDMP is a framework that facilitates analysis, with commander input throughout, that results in a plan. It comprises seven steps (with 43 total sub-steps), thereby making it a complicated process versus a complex one (see Figure 1). Army doctrine includes MDMP because it is a defined process to address virtually any tactical problem; it ensures a consideration of factors bearing on the problem and resources available to develop a feasible plan. In a perfect world, the staff is practiced and proficient; and all staff members know the sub-steps they are responsible for and are motivated to produce those outputs.

The reality, however, is far from this ideal. There are two problems at the battalion level: experience and manning. Typically, the only individuals on the staff with MDMP experience are the battalion commander, command sergeant major (CSM), executive officer (XO), operations (OPS) sergeant major (SGM), and S3. The rest are typically lieutenants, pre-command captains, and junior NCOs who have little experience and passing interest. Compounding the problem is the manning churn within the unit. No matter how many tactical operations center exercises (TOCEXs) and staff exercises (STAFFEXs) are completed prior to a CTC rotation, it is unlikely that the team members executing MDMP at the CTC are the same individuals who got the prior “reps and sets.”

While MDMP has its challenges, it is not to say that we should throw it out the window. Seasoned managers of MDMP know which sub-steps are critical, which briefs are necessary, and are ruthless at keeping planning timelines on track. MDMP’s limiting factors are that it is inherently time consuming and requires experienced practitioners to actually drive rapid decision making in hyper time-constrained environments. Since you cannot produce more time, you can only become more efficient by knowing what to prioritize.

Figure 1 — The 43 Sub-Steps of the Military Decision-Making Process



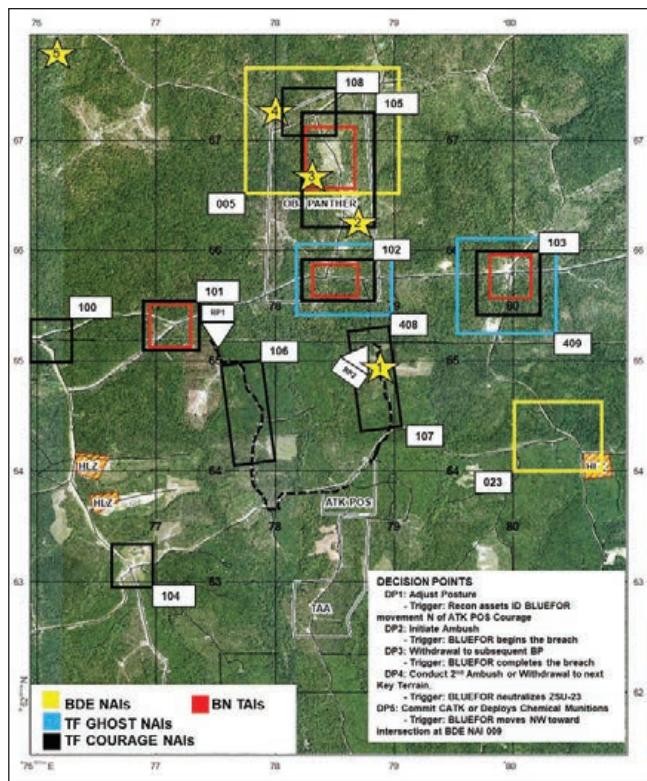


Figure 4 — Example Event Template

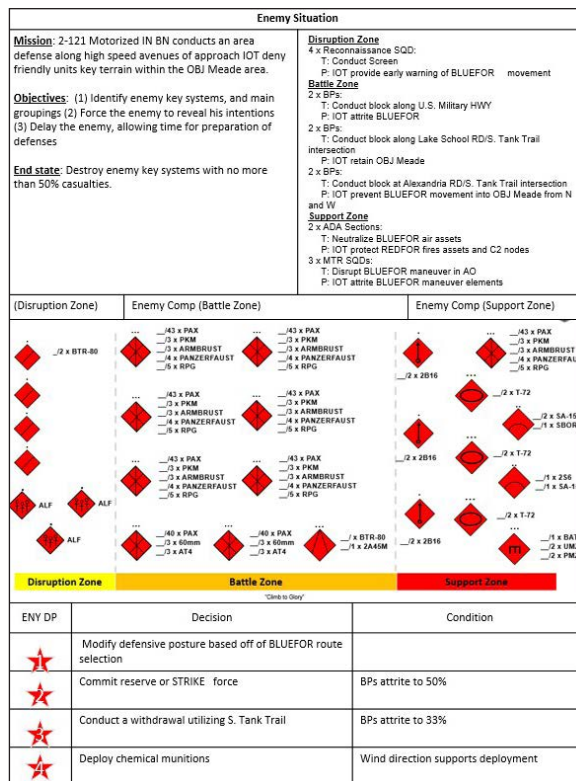


Figure 5 — Example Kill Card

areas of interest (NAIs) which then drives your intelligence collection plan. Again, these can be digital or analog on a map board.

Kill Card — S2 (Figure 5)

The kill card helps create shared understanding for all unit commanders to visualize what exactly they will face on the battlefield, determine if they have enough resources to defeat it, and reallocate resources as needed. When overlaid with the event temp, it then gives them an idea of when they will face that threat. A kill card broken down to the squad level is the easiest way to answer simple questions such as, “Do I have enough anti-tank (AT) weapon systems to destroy the number of BMPs I am likely to face?”

Synchronization Matrix — S3 (Figure 6)

Synch matrixes often become bloated, colored messes attempting to depict every moving piece on the battlefield down to the minute and end up resembling Russell Crowe’s office wall in *A Beautiful Mind*.

Rather than “time” based, we utilized a “phase”-based matrix which simply listed when each phase begins and ends, task and purpose for each maneuver unit and critical enabler by phase, and priority of fires/support by phase.

Figure 6 — Example Synch Matrix

Synch Matrix by Phase/Execution Timeline							
PHASE	I (Recon)	Iia (Breach OBJ SIG)	Iib (Breach OBJ GLOCK)	Iic (Destroy OBJ HK)	Iid (Clear OBJ TAURUS)	III (Transition to Defense)	
BEGINS	SCTS SP ATK POS BEAR	A CO SP ASLT POS ALBANY	OBJ SIG breach lanes secure	OBJ GLOCK breach lanes secure	Far side security set on OBJ HK	On order	
ENDS	COs established in ASLT POS	OBJ SIG breach lanes secure	OBJ GLOCK breach lanes secure	Far side security set on OBJ HK	OBJ TAURUS clear	BPs established	
A CO	T: Occupy ASLT POS ALBANY	PH1a ME T: Conduct FPOL w/ scouts IVO PL ALASKA P: Enable attack on OBJ PANTHER T: Breach OBJ SIG P: Allow B CO (DO) to attack OBJ GLOCK	LOA PL CALIFORNIA T: Pass B CO through OBJ SIG	PH1b ME T: Conduct FPOL w/ A CO P: Enable attack on OBJ GLOCK T: Breach OBJ GLOCK P: Allow D CO to attack OBJ HK	LOA PL COLORADO T: Stage D CO through OBJ GLOCK	PH11d ME T: Conduct FPOL w/ D CO P: Enable attack on OBJ TAURUS P: Prevent envelopment of DO	T: Establish hasty defense IVO OBJ GLOCK oriented north P: Prevent counterattack from the north
B CO	T: Occupy ASLT POS BOSTON	T: Stage at PL ALABAMA	PH1b ME T: Conduct FPOL w/ A CO P: Enable attack on OBJ GLOCK T: Breach OBJ GLOCK P: Allow D CO to attack OBJ HK	LOA PL COLORADO T: Stage D CO through OBJ GLOCK	PH11d ME T: Conduct FPOL w/ D CO P: Enable attack on OBJ TAURUS P: Prevent envelopment of DO	T: Establish hasty defense IVO OBJ SIG oriented west P: Prevent counterattack from the west	
C CO	T: Occupy ASLT POS COLUMBUS	ASLT POS CHARLOTTE	T: Stage at PL ALABAMA	T: Stage at PL ALASKA	PH11d ME T: Conduct FPOL w/ D CO P: Enable attack on OBJ TAURUS P: Prevent envelopment of DO	T: Establish hasty defense IVO PL ALASKA oriented east P: Prevent counterattack from the east	
D CO	T: Occupy ASLT POS DETROIT	T: Block ASR COPPER P: Allow DO FOM	T: Stage at PL ALASKA	PH11c ME T: Conduct FPOL w/ B CO P: Enable attack on OBJ HK T: Destroy EN on OBJ HK P: Allow C CO (S04) to clear OBJ TAURUS	LOA PL KANSAS T: Pass C CO through OBJ GLOCK	T: Establish hasty defense IVO PL ALABAMA oriented south P: Prevent counterattack from the south	
HHC	TOC in TAA PANTHER TAC in TAA PANTHER	TOC in TAA PANTHER TAC in ASLT POS DETROIT	TOC in TAA COURAGE TAC at KT 2	TOC in TAA PANTHER TAC at KT 2	TOC in TAA PANTHER TAC at KT 2	TOC in TAA PANTHER TAC at KT 2	
G CO	T: CTCP OPS VIC TAA PANTHER	T: CTCP OPS VIC TAA PANTHER	T: CTCP OPS VIC TAA COURAGE	T: CTCP OPS VIC TAA COURAGE	Lift package staged at ASLT DETROIT	Transport C CO from OBJ TAURUS to PL ALASKA	
SCTS	PH1 ME T: Screen IVO ASR COPPER P: Provide early warning T: Conduct area recon of OBJ PANTHER (LOA PL ALASKA) P: ID disposition, composition, and location of obstacles and T-80s.	T: Screen IVO ASR COPPER P: Allow A CO to attack OBJ SIG	T: Screen IVO ASR COPPER P: Provide early warning	T: Screen IVO ASR COPPER P: Provide early warning	T: Screen IVO ASR COPPER P: Provide early warning	T: Screen IVO ASR COPPER P: Provide early warning	
MTRS	Mortars in MFP 1 and MFP 2	Fire: AP1000 Suppress dismounts	Fire: AP2000 Suppress dismounts	Fire: AP3000 Suppress dismounts			
CAS	N/A	N/A	N/A	N/A	N/A	N/A	
FIRES		Fire: AP1100, AP1101 Suppress, obscure OBJ SIG	Fire: AP2100, AP2101 Neutralize EN ADA on OBJ HK Obscure OBJ GLOCK	Fire: AP3100 Suppress OBJ HK		Fire: AP3101 Obscure OBJ TAURUS	

**Execution Checklist (Excheck)
— S3 (Figure 7)**

The excheck helps flatten communication higher, lower, and laterally while breaking complex operations into a generally linear tracker which aids the commander in identifying when conditions are set or if the fight is progressing as planned.

Target List Worksheet — Fire Support Officer (FSO)

The target list worksheet is a must for battalion and company FSOs to facilitate fires planning and execution during the operation. It can be easily used in an analog format.

Fire Support Execution Matrix (FSEM) — FSO (Figure 8)

The FSEM is a concise, easy planning tool to visually portray the many factors of a complicated fire support plan. It identifies priority of fires, final protective fires, priority targets, specific targets, and groups for mortars, howitzers, and attack aviation.

During our actual rotation, we strove to produce physical copies of these eight products for each operation, preceded by warning orders (WARNORDs) sent either over the Joint Battle Command-Platform (JBC-P) or FM. E-mail was only used for communication with brigade, keeping our upper tactical internet (TI) footprint extremely low. To produce and distribute the orders, the S3 shop had two cheap, stand-alone “all-in-one” printers, and each staff section had a stand-alone computer that was not hooked up to a network. If time allowed, each staff section would produce its section of the order/fighting product on its computer, print via USB hook-up, and the plans officer would compile the order into waterproof document protectors. If time was severely constrained, each staff section would hand-jam their inputs onto blank, laminated templates of the fighting products, and the plans officer would make copies of the filled-out products and compile into an order. Depending on the environment, the orders were then distributed via runner or with the logistic packages (LOGPACs) to the companies.

Which Steps of MDMP to Prioritize

The staff concentrated our efforts on three steps of MDMP: mission analysis, course of action (COA) development, and the wargame. Intel drives fires... fires drives maneuver... and sustainment enables the realm of possibilities within fires and maneuver. Therefore, a deliberate mission analysis is absolutely critical to framing the problem and answering the first three questions above:

- 1) What does the enemy look like?
- 2) How will he fight?
- 3) What do we have to fight with?

The kill card and event template answer questions one and two, and the staff running estimates answer question three.

OPERATIONS COURAGE ASCENT EXCHECK						
LINE #	TIME		NET	TO	FROM	PROWORD
		MORTARS EST MFP 1 AND MFP 2	BN CMD	COURAGE TAC	WOLFPACK 6	AMBER
		SCOUTS LD FROM TAA COURAGE	BN CMD	COURAGE TAC	WATCHDOG 6	ASHLEY
		SCOUTS SET IN SCREEN I/O ASR COPPER	BN CMD	COURAGE TAC	WATCHDOG 6	ANNA
		ANVIL SP2 ATK PSN BEAR	BN CMD	COURAGE TAC	ANVIL 6	ARLENE
		BUSHMASTER SP2 ATK PSN BEAR	BN CMD	COURAGE TAC	BUSHMASTER 6	BEVERLY
		DESTROYER SP2 ATK PSN BEAR	BN CMD	COURAGE TAC	DESTROYER 6	BONNIE
		CHAOS SP2 ATK PSN BEAR AND CONDUCTS FOLLOW AND ASSUME WITH B CO	BN CMD	COURAGE TAC	CHAOS 6	BRITTNEY
		ANVIL OCCUPY'S ASLT PSN ALBANY	BN CMD	COURAGE TAC	ANVIL 6	CAROLINE
		BUSHMASTER OCCUPY'S ASLT PSN BOSTON	BN CMD	COURAGE TAC	BUSHMASTER 6	CHARLENE
		DESTROYER OCCUPY'S ASLT PSN DETROIT	BN CMD	COURAGE TAC	DESTROYER 6	CHRISTINA
		DESTROYER ESTABLISHES BLOCKING PSNS ALONG ASR COPPER	BN CMD	COURAGE TAC	DESTROYER 6	CLARISSA
		ANVIL SP2 ASLT PSN ALBANY	BN CMD	COURAGE TAC	ANVIL 6	CHEY
		BUSHMASTER SP2 ASLT PSN BOSTON	BN CMD	COURAGE TAC	BUSHMASTER 6	DIANNE
		ANVIL/BUSHMASTER COMPLETES FPOL WITH WATCHDOG	BN CMD	COURAGE TAC	WATCHDOG 6	DANA
		ANVIL INITIATES BREACH ON OBJ SIG	BN CMD	COURAGE TAC	ANVIL 6	DEBORAH
		BUSHMASTER INITIATES BREACH ON OBJ GLOCK	BN CMD	COURAGE TAC	BUSHMASTER 6	DESTINY
		DESTROYER STAGES ALONG PL ALABAMA	BN CMD	COURAGE TAC	DESTROYER 6	
		ANVIL COMPLETES BREACH ON OBJ SIG	BN CMD	COURAGE TAC	ANVIL 6	
		BUSHMASTER COMPLETES BREACH ON OBJ GLOCK	BN CMD	COURAGE TAC	BUSHMASTER 6	
		BUSHMASTER ESTABLISHES LANE SKOAL	BN CMD	COURAGE TAC	BUSHMASTER 6	
		ANVIL ESTABLISHES HASTY SECURITY ALONG PL CONNECTICUT	BN CMD	COURAGE TAC	ANVIL 6	EMILY
		BUSHMASTER ESTABLISHES HASTY SECURITY ALONG PL CONNECTICUT	BN CMD	COURAGE TAC	BUSHMASTER 6	EVELYN
		DESTROYER CROSSES PL ALABAMA	BN CMD	COURAGE TAC	DESTROYER 6	FELCIA

Figure 7 — Example Execution Checklist

PHASE:							
TASK(S)/PURPOSE(S):							
METHOD:							
POF:							
FST	TARGET	TRIGGER	LOCATION	OBSERVER	DELIVERY SYS	AGM/ME	COMMO
ALLOCATIONS:							
POSITIONING GUIDANCE:							
RESTRICTIONS/FSCMs:							
EFFECTS:							

Figure 8 — Example Fire Support Execution Matrix Template

While the staff focused on those three steps, the commander focused on writing his commander’s guidance in such a way that the specificity would ensure that the concept produced in COA development would meet his intent. COA development is the area where experienced and self-aware commanders can save a substantial amount of time. By clearly communicating their guidance prior to starting COA development (especially when developing multiple COAs), there is less time wasted preparing a COA brief that does not achieve the commander’s intent and ends with the dreaded phrases “blended COA” or “go back to the drawing board.” A common critique of staffs is that they fail to take plans from conceptual form and translate them into sufficient detail. Clear commander’s guidance is where you buy the time to get to that level of detail — especially if it’s day 13 in the “box” and your battalion just got ordered to attack Sangari in 12 hours. In this situation, you do not have the time or staff experience to execute an iterative COA development process; you need commanders who clearly outline their guidance and make a decision. Only then can you execute the important things like reconnaissance, subordinate planning, and rehearsals. A decent plan rehearsed multiple times is superior to a perfect plan not rehearsed at all. Time gives you that opportunity.

During LTP we did multiple COAs; however, at JRTC 20-01 we generally only focused on one COA; this is where the commander's judgement comes into play and the art of command outweighs the science of control. Commanders use their experience, education, and intuition to weigh risk and make a decision. This is literally the most important thing commanders get paid to do: exercise good judgement, weigh risks, and make decisions. The combination of clear commander's guidance and one directed COA allowed us to issue a detailed mission order within the one-third time frame allowing for subordinate planning, rehearsals, and refinement.

Once the staff completed mission analysis, the battalion commander, S2, S3, and FSO gathered around the map and the event template to discuss options, and then the commander issued his COA guidance. This allowed us to get our reconnaissance out early with refined NAIs and priority information requirements (PIRs), allowed the commander to get out on the ground with company commanders to receive bottom-up refinement and appraise the situation with his own eyes, and most importantly allowed the staff to execute a thorough wargame.

The wargame is where you identify gaps, false assumptions, and ensure that the requisite detail is added to the COA. It is where you turn a 75-percent COA into a 90-percent executable plan. For example, after completing mission analysis for our defense of Geronimo Drop Zone, the commander directed the staff to develop a mobile defense COA along three likely enemy avenues of approach (AoAs). However, during the wargame — using our kill cards in conjunction with the event template — we identified that our company battle positions did not have enough AT weapons to fix the enemy long enough for our striking force to destroy the enemy.

This led the commander to make the decision to accept risk on the enemy's least likely AoA (west) by reallocating the vast majority of combat power to the center and the east. To mitigate the risk, we emplaced a blocking obstacle overwatched with scouts and fires, which would buy time to shift combat power should the enemy execute the unexpected. This decision proved critical in stopping the enemy attack. Had we skipped the wargame, we would have never identified this critical gap and would likely have lost the battle.

Stuff (Too Much of it)

"The average human brain finds its effective scope in handling three to six other brains."

— **General Sir Ian Hamilton**

Army Doctrine Reference Publication (ADRP) 6-0, *Mission Command: Command and Control of Army Forces*, states that "generally, commanders can effectively command and control two to five subordinate headquarters."⁴ An infantry rifle battalion already exceeds this limit with a modified table of organization and equipment (MTOE) of six companies. Add in a civil affairs (CA) team, psychological operations

(PSYOP) team, low-level voice intercept (LLVI) team, Avenger section, explosive ordnance disposal (EOD) team, sapper squad, Q-50 radar, military police (MP) platoon, and the chaplain — who reminds you every 10 minutes that he needs to conduct a religious support rehearsal of concept (ROC) drill — and you have vastly exceeded the number of units you can effectively command and control. "There is a balance to be struck between how much an attachment adds value because of the corresponding loss of freedom of action" to the gaining unit.⁵

Since you cannot control every element, you must find a way to command it. We accomplished through this through three ways.

Let the XO and S3 Run the Planning Process

As tempting as it was for the commander to get in the weeds on every planning effort, we saw greater success when he took the time to write clear commander's intent and then let the XO and S3 run with it. This allowed the staff to "make the sausage" without being interrupted every five minutes and allowed the commander to circulate the battlefield and receive firsthand input from his company commanders.

Operationalize the HHC Commander

Often, there is a tendency to park the HHC commander in the company trains command post (CTCP) and the FSC commander in the brigade support area (BSA) and simply put them in charge of logistics and sustainment. The problem is that when there are two people in charge of sustainment, there is not a clear delineation in responsibility; assumptions get made, and the next thing you know your Charlie Company gets a resupply of toilet paper instead of Javelins prior to an enemy attack. Instead, we used the HHC commander as a fifth "maneuver" commander while making the FSC commander directly responsible and accountable for all sustainment.

This can take many forms; the HHC commander can maneuver the battalion reserve element or LOGPAC security forces, or control a "cross-functional team" of enablers (example: CA, PSYOP, medics, and security) in the consolidation area. Most importantly, he or she is available to command the scout, mortar, and medical platoons. HHC commanders should not only train their specialty platoons in garrison but should also command them in the field, just as rifle company commanders maneuver their rifle platoons. This means assisting the scout platoon leader (PL) in planning the intelligence collection scheme of maneuver, mentoring the mortar PL with establishing survivability move criteria, and guiding the medical officer (MEDO) to use factors such as terrain, time, distance, and security to emplace the battalion aid station. Our HHC commander briefed the applicable schemes of maneuver and concepts of employment for all three specialty platoons and all attached enablers during the COA development brief. This ensured ownership of the plan and enabled him to command and control them during execution.

Place Enabler LNOs in the TOC

Clearly delineated roles and responsibilities are absolutely critical when controlling and leveraging the myriad of enablers assigned to a battalion. This starts with assigning a commander direct responsibility for each enabler. We took it a step further by requiring a liaison officer (LNO) for each enabler to participate in MDMP as well as the execution of the operation. This flattened communication across the organization, helping us mass the effects of our enablers' capabilities during critical phases of each operation. Additionally, it prevented us from "firing and forgetting" certain enablers and committing common CTC blunders such as leaving behind our Q-50 radar or forgetting to collect our LLVI team after an attack.

Conclusion

None of what we have said is new. We did not invent fighting products, commander's guidance, or leveraging LNOs in the TOC. However, rather than trying to combat every deficiency trend listed in the LTP after action reviews (AARs), we focused our efforts on buying back time and managing our "stuff." Consequently, by prioritizing the sub-steps of MDMP and consolidating our span of control, we saw a sharp reduction in the aforementioned symptoms

between JRTC Rotations 19-04 and 20-01. As a result, we were able to produce good (not perfect) orders sooner, which allowed us to employ effective reconnaissance, give our subordinates more time to plan, and conduct quality rehearsals.

Notes

¹ Theodore Kinni, "Smart Leaders Know the Difference Between Complex and Complicated," Inc.com, 19 July 2017. Accessed from <https://www.inc.com/theodore-kinni/smart-leaders-know-the-difference-between-complex-.html>.

² Ibid.

³ COL (Retired) Michael Kershaw, former brigade commander, served as the Leader Training Program coach for 2-22 IN prior to JRTC Rotations 19-04 and 20-01.

⁴ The ADRP 6-0 referenced is the May 2012 edition, which was updated in July 2019 and now states: "A commander's span of control should not exceed that commander's capability to command effectively. The optimal number of subordinates is situation-dependent."

⁵ COL Kershaw.

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Soldiers assigned to 2nd Battalion, 22nd Infantry Regiment, 1st Brigade Combat Team, 10th Mountain Division, conduct a live-fire exercise on 24 October 2019 at Fort Polk, LA.